E28

SECTION:

102



Fiscal Year 2020-21 **Agency Budget Plan**

OPERATING	For FY 2020-21, my agency	•				
REQUESTS	^ <u> </u>	1 1 1				
(FORM B1)	Requesting Federal/Other		•			
(I'ORW B1)	Not requesting any change	ges.				
Non-Recurring	For FY 2020-21, my agency i	is (mark "X"):				
	X Requesting Non-Recurring	ng Appropriations.				
REQUESTS	Requesting Non-Recurring	ng Federal/Other Author	rization.			
(FORM B2)	Not requesting any change	ges.				
CAPITAL	For FY 2020-21, my agency i	is (mark "X"):				
REQUESTS	Requesting funding for C	•				
(FORM C)	X Not requesting any chang	ges.				
1 N & 1	For FY 2020-21, my agency i	is (mark "X"):				
Provisos	Requesting a new provisor		nges to existing provisos.			
(FORM D)	X Only requesting technical					
(Not requesting any provis		,			
lease identify your ag	ency's preferred contacts for this	s year's budget process.				
	<u>Name</u>	<u>Phone</u>	<u>Email</u>			
PRIMARY	Janet Reynolds	(803) 734-9069	jreynolds@elections.sc.gov			
CONTACT:		(000) 704 0001	<u> </u>			
SECONDARY	Marci Andino	(803) 734-9001	marci@elections.sc.gov			
CONTACT:		1				

	Agency Director : **	Board or Commission Chair
SIGN/DATE:	Charafuely 9/6/19	De W Wes 9/18/19
Type/Print Name:	Marci Andino	John Wells
m · c	77 /7 7 7 7 7	

This form must be signed by the agency head – not a delegate.

Fiscal Year 2020-21 Budget Request Executive Summary

Agency Code: Agency Name: Section:

E280

Election Commission

102

		BUDGET REQUESTS			FUNDING					FTES		
Priority	Request Type	Request Title	State	Federal	Earmarked	Restricted	Total	State	Federal	Earmarked	Restricted	Total
1	B1 - Recurring	Funding to Support New Paper Based Voting System	600,000	0	0	0	600,000	0.00	0.00	0.00	0.00	0.00
	B2 - Non-Recurring	Completion of New Voting System Solution	9,300,000	0	0	0	9,300,000	0.00	0.00	0.00	0.00	0.00
3	B2 - Non-Recurring	Third Party Consultant for Richland County	500,000	0	0	0	500,000	0.00	0.00	0.00	0.00	0.00
4							0					0.00
5							0					0.00
6							0					0.00
7							0					0.00
8							0					0.00
9							0					0.00
10							0					0.00
11							0					0.00
12							0					0.00
13							0					0.00
14							0					0.00
15							0					0.00
16							0					0.00
17							0					0.00
18							0					0.00
19							0					0.00
20							0					0.00
21							0					0.00
22							0					0.00
23							0					0.00
24							0					0.00
25							0					0.00
26							0					0.00
27							0					0.00
28							0					0.00
29							0					0.00
30							0					0.00
		TOTAL BUDGET REQUESTS	10,400,000	0	0	0	10,400,000	0.00	0.00	0.00	0.00	0.00

AGENCY NAME:	State Election Commission		mission
AGENCY CODE:	E28	SECTION:	102

FORM B1 – RECURRING OPERATING REQUEST

AGENCY PRIORITY 1

Provide the Agency Priority Ranking from the Executive Summary.

TITLE

Funding to Support New Paper Based Voting System

Provide a brief, descriptive title for this request.

AMOUNT

General: \$600,000 Federal:

Other:

Total: \$600,000

What is the net change in requested appropriations for FY 2020-21? This amount should correspond to the total for all funding sources on the Executive Summary.

New Positions

None

Please provide the total number of new positions needed for this request.

FACTORS ASSOCIATED WITH THE REQUEST

Mark "X" for all that apply:

Change in cost of providing current services to existing program audience Change in case load/enrollment under existing program guidelines

Non-mandated change in eligibility/enrollment for existing program

Non-mandated program change in service levels or areas Proposed establishment of a new program or initiative

Loss of federal or other external financial support for existing program

Exhaustion of fund balances previously used to support program

IT Technology/Security related

Consulted DTO during development

Related to a Non-Recurring request – If so, Priority #

STATEWIDE ENTERPRISE STRATEGIC OBJECTIVES

Mark "X" for primary applicable Statewide Enterprise Strategic Objective:

Education, Training, and Human Development

Healthy and Safe Families

Maintaining Safety, Integrity, and Security

Public Infrastructure and Economic Development

Government and Citizens

AGENCY NAME:		State Election Commission	n
AGENCY CODE:	E28	SECTION:	102
	Strategy 2.1 – Support a statev secure	vide voting system, ensuring	it is easy to use, accurate and
ACCOUNTABILITY OF FUNDS	This request would advance the ballots and other miscellaneous polls and by ensuring that the	s supplies are available for vo	oters to use when voting at the
	Funds are continually monitor audits conducted by the State		d in agreed upon procedures
	Performance Measurement te	mplate of agency's accountai	-20 Strategic Planning and bility report, does this funding categy? How would the use of
RECIPIENTS OF FUNDS	The SEC would be the recipie necessary supplies and reimbu		
		P How would these funds be	ontractors, vendors, grantees, a allocated — using an existing ermined eligibility criteria?
	South Carolina has used a purchase of a new paper identified that are necessary addresses items specifically	based statewide voting for the efficient use of the	system, items have been e new system. This request
	The following items will be	needed in order to support	statewide elections:
JUSTIFICATION OF REQUEST	 Delivery/pickup of items required for p Miscellaneous supp 	olling places - \$150,000	30,000 recinct tabulators and other res, envelopes for in-person
	The cost for these items was who supply the products. I multiplying the current cos voters as per Section 7-13-4	The amount needed for ball tof card stock by 110% of	lot cards was calculated by of the number of registered
	If the funds are not provide voting system would not be		pport the new paper based

voting system would not be available, which would result in an inability of the SEC to provide reimbursement for the adequate number of ballots needed for voters on election day, and privacy and security of the ballot may be compromised. There is no additional funding available to absorb these costs.

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

Please thoroughly explain the request to include the justification for funds, potential offsets, matching funds, and method of calculation. Please include any explanation of impact if funds are not received. If new positions have been requested, explain why existing vacancies are not sufficient.

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

FORM B2 – NON-RECURRING OPERATING REQUEST

AGENCY PRIORITY

2

Provide the Agency Priority Ranking from the Executive Summary.

TITLE

Completion of New Voting System Solution

Provide a brief, descriptive title for this request.

AMOUNT

\$9,300,000

What is the net change in requested appropriations for FY 2020-21? This amount should correspond to the total for all funding sources on the Executive Summary.

FACTORS ASSOCIATED WITH THE REQUEST

Mark "X" for all that apply:

Change in cost of providing current services to existing program audience Change in case load/enrollment under existing program guidelines

Non-mandated change in eligibility/enrollment for existing program

Non-mandated program change in service levels or areas

Proposed establishment of a new program or initiative

Loss of federal or other external financial support for existing program

Exhaustion of fund balances previously used to support program

X IT Technology/Security related

Consulted DTO during development

Request for Non-Recurring Appropriations

Request for Federal/Other Authorization to spend existing funding

Related to a Recurring request – If so, Priority #

STATEWIDE ENTERPRISE STRATEGIC OBJECTIVES

Mark "X" for primary applicable Statewide Enterprise Strategic Objective:

Education, Training, and Human Development

Healthy and Safe Families

Maintaining Safety, Integrity, and Security

Public Infrastructure and Economic Development

Government and Citizens

ACCOUNTABILITY OF FUNDS

Strategy 1.1 – Maintain a statewide voter registration system that is secure, convenient, accessible, and meets the needs of the counties and the citizens of South Carolina.

This request would advance the strategy above by reducing lines and creating other efficiencies at polling places, reducing the time and resources necessary to process voter participation data, and improving the security of election infrastructure.

Strategy 2.1 – Support the statewide voting system ensuring it is easy to use, accurate and secure

This request would advance the strategy above by providing a program to conduct audits of paper ballots to verify the results of the election as tabulated by the ballot scanners.

AGENCY NAME:		State Election Commission	n
AGENCY CODE:	E28	SECTION:	102
	Strategy 3.3 – Produce public	education and information.	
	This request would advance t	he strategy above by educating	voters on the new voting

What specific strategy, as outlined in the FY 2019-20 Strategic Planning and Performance Measurement template of agency's accountability report, does this funding request support? How would this request advance that strategy? How would the use of these funds be evaluated?

The funds would be continually monitored internally and included in agreed upon

The SEC would be the recipient of all funds for these initiatives.

procedures audits conducted by the State Auditor's Office.

Security and Auditing of the New Voting System – The funds would be used to secure the new voting system and develop a comprehensive system to ensure vote totals are tabulated accurately.

Electronic Poll Books – The funds would be used to provide the electronic poll books to counties to be used in polling places on election day.

RECIPIENTS OF FUNDS

system.

Voter Education and Outreach Program for the New Voting System – The funds would be used to educate voters using various methods including traditional media, social media, and voter education and outreach events.

The above initiatives would be procured through a competitive bid process.

Voting System Equipment - The funds would be used to purchase additional tabulators/scanners and ballot marking devices which would be provided by the current voting system vendor.

What individuals or entities would receive these funds (contractors, vendors, grantees, individual beneficiaries, etc.)? How would these funds be allocated – using an existing formula, through a competitive process, based upon predetermined eligibility criteria?

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

Funding for the following initiatives was included in the SEC's 2019-20 budget request for a new statewide voting system solution. The SEC requested \$60M; however, full fund was not provided. These initiatives are critical to implementing the new statewide voting system, but were not funded.

Security and Auditing of New Voting System

Since 2010, South Carolina has used a comprehensive audit program that analyzed electronic audit data produced by the statewide voting system. With the implementation of a paper based system, new auditing methods are required.

A paper-based voting system adds an important layer of security and bolsters public confidence in the election process. The paper record produced by the new system can be audited to verify the results of the election as tabulated by the ballot scanners. However, this layer of security cannot be fully realized without a program in place to conduct audits of the paper ballots.

Two ways of auditing paper ballots are risk-limiting audits (RLAs) and independent third-party verification. RLAs are post-election audits of samples of paper ballots designed to provide strong statistical evidence that the outcome is correct. Independent third-party verification software tabulates election results using software not provided by the voting system vendor.

JUSTIFICATION OF REQUEST

The cost to establish an RLA program is approximately \$500,000.

Protecting the security of the state's critical election infrastructure is enhanced by having paper ballots for auditing; however, the use of paper ballots also introduces new security challenges in the handling, storage and delivery of ballots.

The cost for security of the state's critical election infrastructure is \$500,000.

If the funds are not received for security and auditing, the agency would be unable to implement a robust security and auditing program, errors in the ballot tabulation process could go undetected and inaccurate election results could be certified, elections could be overturned, and voters could lose confidence in the integrity of the election process in South Carolina.

Electronic Poll Books

South Carolina currently has an antiquated electronic poll book solution that is not compatible with the new statewide voting system. The software was developed in-house and provided to counties at no charge. Counties are required to purchase laptops to use the software. This approach was prudent more than a decade ago when very few poll books were commercially available and development was in its infancy. Today, competition in the electronic poll book marketplace has resulted in available options that have far greater functionality, ease of use, and security features than the SEC could match with our in-house application. New electronic poll book solutions would also streamline use of the

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

new statewide voting system.

Not only will poll managers be able to process voters faster, electronic poll books will ensure voters receive the correct ballot style reducing the likelihood an election could be overturned. In addition, fully eliminating paper voter registration lists at polling places will allow voter history on the statewide voter registration system to be updated and made available to the public faster in order to meet the demands of our customers.

A Request for Information (RFI) was issued by the SEC, and various vendors provided estimates for the cost to provide electronic poll books. \$5M is required to provide electronic poll books for all counties in South Carolina.

If funds are not received, counties would be forced to continue using our antiquated electronic poll book system or paper voter registration lists, the lines at polling places on election day could be longer, and providing voter history could be delayed and the possibility of voters receiving the wrong ballot style could continue.

<u>Voter Education and Outreach Program – New Voting System</u>

Educating the public on the new voting system will be critical to the success of the new system. The SEC conducts general voter education on all aspects of the voter registration and election process and will incorporate new voting system messaging into these education efforts. However, the agency currently has no funds dedicated to conducting initiatives above and beyond these baseline efforts.

If the funds are not provided, the agency will be unable to conduct voter education and outreach efforts to educate voters on the new voting system. Lack of voter registration and outreach efforts could result in voter confusion, long lines at polling places and a lack of voter confidence in the new voting system.

To conduct a voter education and outreach program to educate voters on the new voting system would be approximately \$1M.

Voting System Equipment

When preparing the Request for Proposal (RFP) for the new statewide voting system, the method for calculating the required equipment was based on state law plus 5% for population growth. Section 7-13-1680 provides for one voting machine for every 250 registered voters or portion thereof in each polling place. Now that the voting system has been determined and the process is known, some counties have expressed a need for additional tabulators/scanners and ballot marking devices. While the current amount of equipment is sufficient to conduct most elections, additional equipment would allow absentee ballots to be tabulated faster, help reduce potential lines at polling places during a general election, allow for opening additional satellite absentee locations, and provide for additional equipment that can be deployed to address issues that may arise on election day. Because absentee ballots cannot be scanned prior to election day,

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

faster tabulators/scanners will be needed in order to have absentee results in a timely manner. With the old voting system, approximately 60% of absentee votes were cast on voting machines. With the new voting system, all ballots will produce a paper record which cannot be scanned until election day.

Additional equipment is needed to ensure all counties have a minimum of the same number of ballot marking devices as voting machines previously used with the old voting system. The difference is a result of counties purchasing additional voting machines above the number required by law.

The estimated cost for the additional equipment is approximately \$2.3M. This would provide an additional 500 ballot marking devices and 10 high speed tabulators/scanners.

There are no additional funds available to absorb the costs for these initiatives.

Please thoroughly explain the request to include the justification for funds, potential offsets, matching funds, and method of calculation. Please include any explanation of impact if funds are not received. Does this non-recurring appropriation request create an annualization or need for recurring funds?

AGENCY NAME:	State Election Commission		mission
AGENCY CODE:	E28	SECTION:	102

FORM B2 – NON-RECURRING OPERATING REQUEST

AGENCY PRIORITY 3

Provide the Agency Priority Ranking from the Executive Summary.

TITLE Third Party Consultant for Richland County

Provide a brief, descriptive title for this request.

AMOUNT \$500,000

What is the net change in requested appropriations for FY 2020-21? This amount should correspond to the total for all funding sources on the Executive Summary.

	Ma	Mark "X" for all that apply:	
		Change in cost of providing current services to existing program audience	
		Change in case load/enrollment under existing program guidelines	
		Non-mandated change in eligibility/enrollment for existing program	
		Non-mandated program change in service levels or areas	
FACTORS	X	Proposed establishment of a new program or initiative	
ASSOCIATED WITH		Loss of federal or other external financial support for existing program	
THE REQUEST		Exhaustion of fund balances previously used to support program	
		IT Technology/Security related	
		Consulted DTO during development	
		Request for Non-Recurring Appropriations	
		Request for Federal/Other Authorization to spend existing funding	
		Related to a Recurring request – If so, Priority #	

	Mark "X" for primary applicable Statewide Enterprise Strategic Objective:		
STATEWIDE		Education, Training, and Human Development	
ENTERPRISE		Healthy and Safe Families	
STRATEGIC		Maintaining Safety, Integrity, and Security	
OBJECTIVES		Public Infrastructure and Economic Development	
	X	X Government and Citizens	

	The funds would be continually monitored internally and included in agreed upon procedures audits conducted by the State Auditor's Office.
ACCOUNTABILITY OF FUNDS	

What specific strategy, as outlined in the FY 2019-20 Strategic Planning and Performance Measurement template of agency's accountability report, does this funding request support? How would this request advance that strategy? How would the use of these funds be evaluated?

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

RECIPIENTS OF FUNDS

The SEC would be the recipient of the funds and would use the funds to contract for a third party consultant to advise the Richland County Board of Registrations and Elections on the conduct of elections.

What individuals or entities would receive these funds (contractors, vendors, grantees, individual beneficiaries, etc.)? How would these funds be allocated – using an existing formula, through a competitive process, based upon predetermined eligibility criteria?

Proviso 101.14 was added to the SEC's FY2019-20 budget requiring the State Election Commission to expend funds to contract for a third party consultant to advise Richland County Board of Voter Registration and Elections on the conduct of elections.

A Request for Information (RFI) was issued by the SEC, and various vendors provided estimates for the cost to provide these services.

The Agency currently does not pay for consultants to advise counties, and there are no additional agency funds available to absorb the cost for these services.

JUSTIFICATION OF REQUEST

Please thoroughly explain the request to include the justification for funds, potential offsets, matching funds, and method of calculation. Please include any explanation of impact if funds are not received. Does this non-recurring appropriation request create an annualization or need for recurring funds?

AGENCY NAME:		State Election Com	mission
AGENCY CODE:	E28	SECTION:	102

FORM D – PROVISO REVISION REQUEST

NIMPED	102.12
Number	
	Cite the proviso according to the renumbered list for FY 2020-21 (or mark "NEW").
TITLE	ELECT: (Match for Additional HAVA Funds)
	Provide the title from the FY 2019-20 Appropriations Act or suggest a short title for any new request.
BUDGET PROGRAM	V. Statewide/Special Primaries
	Identify the associated budget program(s) by name and budget section.
RELATED BUDGET REQUEST	
	Is this request associated with a budget request you have submitted for FY 2020-21? If so, cite it here.
REQUESTED ACTION	Amend
	Choose from: Add, Delete, Amend, or Codify.
OTHER AGENCIES AFFECTED	None
	Which other agencies would be affected by the recommended action? How?
	This proviso allows the SEC to utilize funds appropriated for primary and general elections and for voting system refurbishment to provide a match for federal funds should additional Help America Vote Act (HAVA) funds become available. The SEC is requesting reference to voting system refurbishment funds be deleted as those funds are no longer available.
SUMMARY & EXPLANATION	funds are no longer available.

Summarize the existing proviso. If requesting a new proviso, describe the current state of affairs without it. Explain the need for your requested action. For deletion requests due to recent codification, please identify SC Code section where language now appears.

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28 SECTION: 102		
	N. Caraliana		
FISCAL IMPACT	No fiscal impact		
	Provide estimates of any fiscal impacts associated with this proviso, whether for state, federal, or other funds. Explain the method of calculation.		
PROPOSED PROVISO TEXT	In the event that additional Help America Vote Act federal funds become available, the commission shall be authorized to utilize funds appropriated for primary and general elections and for voting system refurbishment to provide a match for the federal funds.		

Paste FY 2019-20 text above, then bold and underline insertions and strikethrough deletions. For new proviso requests, enter requested text above.

AGENCY NAME:	Stat	te Election Commiss	ion
AGENCY CODE:	E28	SECTION:	102

FORM E – AGENCY COST SAVINGS AND GENERAL FUND REDUCTION CONTINGENCY PLAN

TITLE	Agency Cost Savings and General Fund Reduction Contingency Plan		
AMOUNT	\$83,832		
	What is the General Fund 3% reduction amount (minimum based on the FY 2019-20 recurring appropriations)? This amount should correspond to the reduction spreadsheet prepared by EBO.		
ASSOCIATED FTE REDUCTIONS	No FTE's would be reduced.		
	How many FTEs would be reduced in association with this General Fund reduction?		
PROGRAM/ACTIVITY IMPACT			

What programs or activities are supported by the General Funds identified?

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

Method of Calculation

The SEC's general fund appropriation is \$6,627,413. \$3,833,000 is exempt from mandated reductions as per Proviso 102.5.

Proviso 102.1 references Aid to County stipends for County Boards of Voter Registration and Election Commission board members, and the proviso exempts these funds from the calculation of mandated reductions.

Proviso 102.6 states that recurring and nonrecurring primary and general election funds are exempt from the calculation of mandated reductions.

SUMMARY

\$6,627,413 (3,833,000) \$2,794,413

 $2,794,413 \times 3\% = 83,832$

Please provide a detailed summary of service delivery impact caused by a reduction in General Fund Appropriations and provide the method of calculation for anticipated reductions. Agencies should prioritize reduction in expenditures that have the least significant impact on service delivery.

In order to absorb a 3% reduction, the SEC would reduce spending for supplies, training and travel.

AGENCY COST SAVINGS PLANS

What measures does the agency plan to implement to reduce its costs and operating expenses by more than \$50,000? Provide a summary of the measures taken and the estimated amount of savings. How does the agency plan to repurpose the savings?

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

FORM F – REDUCING COST AND BURDEN TO BUSINESSES AND CITIZENS

TITLE	Reducing Cost and Burden to Businesses and Citizens
	Provide a brief, descriptive title for this request.
EXPECTED SAVINGS TO BUSINESSES AND CITIZENS	\$0
	What is the expected savings to South Carolina's businesses and citizens that is generated by this proposal? The savings could be related to time or money.
FACTORS ASSOCIATED WITH THE REQUEST	Mark "X" for all that apply: Repeal or revision of regulations. Reduction of agency fees or fines to businesses or citizens. Greater efficiency in agency services or reduction in compliance burden. Other
METHOD OF CALCULATION	
REDUCTION OF FEES OR FINES	Describe the method of calculation for determining the expected cost or time savings to businesses or citizens.
	Which fees or fines does the agency intend to reduce? What was the fine or fee revenue for the previous fiscal year? What was the associated program expenditure for the previous fiscal year? What is the enabling authority for the issuance of the fee or fine?
REDUCTION OF REGULATION	Which was lating does the group intend to group deal to 2 What is the grabling

Which regulations does the agency intend to amend or delete? What is the enabling authority for the regulation?

AGENCY NAME:	State Election Commission		
AGENCY CODE:	E28	SECTION:	102

The SEC is required to collect the following fees:

Section 7-13-40 of the SC Code of Laws requires the SEC to collect filing fees from candidates to offset the cost of conducting primaries

Section 7-3-20 of the SC Code of Laws requires the SEC to provide precinct lists to any registered voter in South Carolina at a reasonable price

Proviso 101.7 allows the SEC to charge each class participant a fee to attend the SEC's Training and Certification classes to offset the cost for conducting the classes

Provide an explanation of the proposal and its positive results on businesses or citizens. How will the request affect agency operations?