

Agency Name:	Department Of Alcohol & Other Drug Abuse Services		
Agency Code:	J200	Section:	37



Fiscal Year FY 2021-2022

Agency Budget Plan

FORM A - BUDGET PLAN SUMMARY

OPERATING REQUESTS <i>(FORM B1)</i>	For FY 2021-2022, my agency is (mark "X"):	
	<input checked="" type="checkbox"/>	Requesting General Fund Appropriations.
	<input type="checkbox"/>	Requesting Federal/Other Authorization.
	<input type="checkbox"/>	Not requesting any changes.

NON-RECURRING REQUESTS <i>(FORM B2)</i>	For FY 2021-2022, my agency is (mark "X"):	
	<input type="checkbox"/>	Requesting Non-Recurring Appropriations.
	<input checked="" type="checkbox"/>	Requesting Non-Recurring Federal/Other Authorization.
	<input type="checkbox"/>	Not requesting any changes.


CAPITAL REQUESTS <i>(FORM C)</i>	For FY 2021-2022, my agency is (mark "X"):	
	<input type="checkbox"/>	Requesting funding for Capital Projects.
	<input checked="" type="checkbox"/>	Not requesting any changes.
	<input type="checkbox"/>	

PROVISOS <i>(FORM D)</i>	For FY 2021-2022, my agency is (mark "X"):	
	<input checked="" type="checkbox"/>	Requesting a new proviso and/or substantive changes to existing provisos.
	<input type="checkbox"/>	Only requesting technical proviso changes (such as date references).
	<input type="checkbox"/>	Not requesting any proviso changes.

Please identify your agency's preferred contacts for this year's budget process.

	<u>Name</u>	<u>Phone</u>	<u>Email</u>
PRIMARY CONTACT:	Stephen L. Dutton	(803) 896-1142	sldutton@daodas.sc.gov
SECONDARY CONTACT:	Sharon Peterson	(803) 896-1145	speterson@daodas.sc.gov

I have reviewed and approved the enclosed FY 2021-2022 Agency Budget Plan, which is complete and accurate to the extent of my knowledge.

	<u>Agency Director</u>	<u>Board or Commission Chair</u>
SIGN/DATE:	 10/8/20	
TYPE/PRINT NAME:	Sara Goldsby	

This form must be signed by the agency head – not a delegate.

Agency Name:	Department Of Alcohol & Other Drug Abuse Services
Agency Code:	J200
Section:	37

BUDGET REQUESTS			FUNDING					FTES				
Priority	Request Type	Request Title	State	Federal	Earmarked	Restricted	Total	State	Federal	Earmarked	Restricted	Total
1	B1 - Recurring	Sustainability of Addiction Crisis Efforts	3,000,000	0	0	0	3,000,000	0.00	0.00	0.00	0.00	0.00
TOTALS			3,000,000	0	0	0	3,000,000	0.00	0.00	0.00	0.00	0.00

Agency Name:	Department Of Alcohol & Other Drug Abuse Services		
Agency Code:	J200	Section:	37

FORM B1 – RECURRING OPERATING REQUEST

AGENCY PRIORITY	1
------------------------	----------

Provide the Agency Priority Ranking from the Executive Summary.

TITLE	Sustainability of Addiction Crisis Efforts
--------------	---

Provide a brief, descriptive title for this request.

AMOUNT	General: \$3,000,000 Federal: \$0 Other: \$0 Total: \$3,000,000
---------------	--

What is the net change in requested appropriations for FY 2021-2022? This amount should correspond to the total for all funding sources on the Executive Summary.

NEW POSITIONS	0.00
----------------------	-------------

Please provide the total number of new positions needed for this request.

FACTORS ASSOCIATED WITH THE REQUEST	Mark "X" for all that apply:	
	<input checked="" type="checkbox"/>	Change in cost of providing current services to existing program audience
	<input checked="" type="checkbox"/>	Change in case load/enrollment under existing program guidelines
	<input type="checkbox"/>	Non-mandated change in eligibility/enrollment for existing program
	<input type="checkbox"/>	Non-mandated program change in service levels or areas
	<input type="checkbox"/>	Proposed establishment of a new program or initiative
	<input checked="" type="checkbox"/>	Loss of federal or other external financial support for existing program
	<input type="checkbox"/>	Exhaustion of fund balances previously used to support program
	<input type="checkbox"/>	IT Technology/Security related
<input type="checkbox"/>	Consulted DTO during development	
<input type="checkbox"/>	Related to a Non-Recurring request – If so, Priority #	

STATEWIDE ENTERPRISE STRATEGIC OBJECTIVES	Mark "X" for primary applicable Statewide Enterprise Strategic Objective:	
	<input type="checkbox"/>	Education, Training, and Human Development
	<input checked="" type="checkbox"/>	Healthy and Safe Families
	<input type="checkbox"/>	Maintaining Safety, Integrity, and Security
	<input type="checkbox"/>	Public Infrastructure and Economic Development
	<input type="checkbox"/>	Government and Citizens

ACCOUNTABILITY OF FUNDS	<p>The specific strategy associated with this request is Strategy 1.3, Increase Services to Patient with Opioid use Disorder, and including objectives 1.3.1 through 1.3.8. It also includes Strategy 3.2, Increasing Services to the Uninsured and Strategy 3.3, Increasing Integration with Physical and Specialty Health Care Providers. Federal funds are now being used to address the opioid crisis; however, these funds are not continuous and are not guaranteed to continue services, which included providing medications and therapeutic services to client with opioid use disorders. The funds will help the state avoid fiscal cliff with the provision of these services if federal funds are not appropriated through grant provisions. Evaluation of these funds would be centered around several metrics, to include an accounting of the number of patients continually served, patients in treatment and patients in recovery. An additional metric would include a gap analysis of patients lost to discontinuing medical assisted treatment and the impact of the health care and behavioral health care network.</p>
--------------------------------	--

What specific strategy, as outlined in the most recent Strategic Planning and Performance Measurement template of agency's accountability report, does this funding request support? How would this request advance that strategy? How would the use of these funds be evaluated?

	DAODAS would continue to contract these funds for services to address a range of
--	--

RECIPIENTS OF FUNDS

population health issues related to the opioid crisis in South Carolina. Providers, including the county alcohol and drug abuse authorities, would be able to sustain or expand evidence-based prevention, intervention, treatment, and recovery programs and services including medication-assisted treatment (MAT), for the treatment of opioid use disorder.

These funds would continue to be allocated based on the burden of addiction disease statewide, including prevalence of opioid misuse and opioid use disorder. Funds would be distributed to sustain the many current efforts, including physician and prescriber practices of treating opioid use disorder medically, overdose prevention programming, and peer support recovery efforts.

What individuals or entities would receive these funds (contractors, vendors, grantees, individual beneficiaries, etc.)? How would these funds be allocated – using an existing formula, through a competitive process, based upon predetermined eligibility criteria?

JUSTIFICATION OF REQUEST

If granted these funds would help address the current addiction crisis by ensuring continued access to essential treatment services, reducing unmet treatment needs, and reducing overdose-related deaths through the provision of prevention, intervention, treatment, and recovery activities for opioid use disorder (OUD) (including prescription opioids as well as illicit drugs such as heroin and fentanyl).

The justification for this request is based on evidence that South Carolina continues to be impacted by an opioid crisis. Opioid dependence, OUD, and other substance use disorders (SUDs) are associated with dramatic costs to society, including lost productivity, social and family disorder, increased healthcare utilization, and - as we have seen - rising death rates from overdoses. Successful interventions and treatment lead to substantial improvements in a number of areas, including reduction of drug use, increased personal health and social function, and reduction in threats to public health and safety. As with other chronic disorders, continuing care and recovery support services are essential to maintaining improvements gained during SUD treatment. Despite this fact, addictions are too often viewed as acute conditions, and as such, acute-care procedures (e.g., detoxification) are unfortunately sometimes considered appropriate and definitive treatments. Access to a full continuum of care, including long-term continuing care options, is essential for an optimally functioning treatment system that specializes in chronic disease.

The addiction epidemic in South Carolina is also being addressed with a two-year federal grant award aimed at ensuring development of evidence-based programs and services for South Carolina families who are or may become affected. Availability of life-saving interventions and treatment services that include medication can arrest the course of addiction to opioids and other drugs. Programs and services must be available long term for South Carolinians if we to reduce the prevalence of SUDs, which are preventable, treatable, chronic diseases.

The two-year federal grant funding has been used to accomplish the following: use of epidemiological data to demonstrate the critical gaps in availability of treatment for OUD in geographic, demographic, and service-level terms; utilization of evidence-based implementation strategies to identify which system-design models will most rapidly and adequately address the gaps in their systems of care; delivery of evidence-based treatment interventions that include medication(s) approved by the FDA specifically for the treatment of OUD along with psychosocial interventions; reporting of progress toward increasing the availability of medication-assisted treatment for OUD; and reduction in the number of opioid-related overdose deaths.

The short-term federal resources have helped build upon existing substance use prevention and treatment activities, as well as community-based recovery support services, and have advanced substance misuse prevention in coordination with other federal efforts. Using a chronic care model, these resources have improved retention in care, but as they are time-limited, they cannot sustain the capacity that has been developed to serve the increasing number of individuals who will need long-term services.

The requested state funding would be used to ensure operability of programs administered by DAODAS and delivery of services by local providers, maintaining and expanding prevention, intervention, treatment and recovery services, particularly in rural areas and areas with high needs. Funding will continue to pay for life-saving medications, medical providers' time, telehealth capabilities, treatment and recovery services, and naloxone programming to prevent an increase in opioid overdose deaths.

Please thoroughly explain the request to include the justification for funds, potential offsets, matching funds, and method of calculation. Please include any explanation of impact if funds are not received. If new positions have been requested, explain why existing vacancies are not sufficient.

Agency Name:	Department Of Alcohol & Other Drug Abuse Services		
Agency Code:	J200	Section:	37

FORM D – PROVISO REVISION REQUEST

NUMBER

3.4
Cite the proviso according to the renumbered list (or mark "NEW").

TITLE

(LEA - FY2019 - 2020 Lottery Funding)
Provide the title from the renumbered list or suggest a short title for any new request.

BUDGET PROGRAM

Legal & Compliance Division and Finance & Operations Division
Identify the associated budget program(s) by name and budget section.

RELATED BUDGET REQUEST

No
Is this request associated with a budget request you have submitted for FY 2021-2022? If so, cite it here.

REQUESTED ACTION

Amend
Choose from: Add, Delete, Amend, or Codify.

OTHER AGENCIES AFFECTED

None
Which other agencies would be affected by the recommended action? How?

SUMMARY & EXPLANATION

Section 59-150-230(I) of the South Carolina Education Lottery Act directs that a portion of unclaimed prize money – to be determined through the annual appropriations process – be appropriated to DAODAS for the prevention and treatment of compulsive gambling and educational programs related to gambling disorders. These activities are to include a gambling "hotline," prevention programming, and the implementation of mass communication efforts.

DAODAS Proviso 37.2 of Part 1B of Act 91, the FY2019-2020 General Appropriations Act, positions DAODAS as the primary resource for services related to compulsive gambling and directs the department to provide information, education, and referral services to its local provider network for a comprehensive system of problem and pathological gambling.

DAODAS contracts with the county alcohol and drug abuse authorities to provide gambling treatment services for problem and pathological gamblers. In addition, the agency, per state law, is directed to run a 24/7 gambling hotline, provide crisis support, and use media outlets to create mass communication efforts. DAODAS requests this appropriation per state law.

Summarize the existing proviso. If requesting a new proviso, describe the current state of affairs without it. Explain the need for your requested action. For deletion requests due to recent codification, please identify SC Code section where language now appears.

FISCAL IMPACT

Other Funds: \$100,000. The department is requesting these funds to continue as provided in the current act for the statewide mandated activities plus mass communication efforts as directed by state law.

Provide estimates of any fiscal impacts associated with this proviso, whether for state, federal, or other funds. Explain the method of calculation.

PROPOSED PROVISO TEXT

3.4. (LEA: FY ~~2019-20~~ **2021-22** Lottery Funding) There is appropriated from the Education Lottery Account for the following education purposes and programs and funds for these programs and purposes shall be transferred by the Executive Budget Office as directed below. These appropriations must be used to supplement and not supplant existing funds for education. For cash flow purposes, the Executive Budget Office may facilitate limited transfers from the general deposits of the state for the exclusive purpose of ensuring the timely distribution of scholarships and tuition assistance payments as provided below. Any use of this transfer allowance must include full reimbursement from the Education Lottery Account to the general deposit accounts of the state prior to the close of the fiscal year.

The Executive Budget Office is directed to prepare the subsequent Lottery Expenditure Account detail budget to reflect the appropriations of the Education Lottery Account as provided in this section.

All Education Lottery Account revenue shall be carried forward from the prior fiscal year into the current fiscal year including any interest earnings, which shall be used to support the appropriations contained below.

For Fiscal Year ~~2019-20~~ **2021-22**, certified net lottery proceeds and investment earnings for the current fiscal year, ~~Fiscal Year 2018-19 certified surplus, and Fiscal Year 2017-18 surplus~~ are appropriated as follows:

(1) Commission on Higher Education--LIFE Scholarships as provided in Chapter 149, Title 59 \$ 240,102,429;

(2) Commission on Higher Education--HOPE Scholarships as provided in Section 59-150-370 \$ 14,557,008;

(3) Commission on Higher Education--Palmetto Fellows Scholarships as provided in Section 59-104-20 \$ 61,809,959;

(4) Commission on Higher Education and State Board for Technical and Comprehensive Education--Tuition Assistance \$ 51,100,000;

(5) Commission on Higher Education--Need-Based Grants \$ 20,000,000;

(6) Higher Education Tuition Grants Commission--Tuition Grants \$ 10,000,000;

(7) Commission on Higher Education--National Guard Tuition Repayment Program as provided in Section 59-111-75 \$ 2,631,129;

(8) State Board for Technical and Comprehensive Education--South Carolina Workforce Industry Needs Scholarship \$ 17,000,000;

(9) South Carolina State University \$ 2,500,000;

(10) State Board for Technical and Comprehensive Education--ReadySC Direct Training \$

10,000,000;

(11) State Board for Technical and Comprehensive Education--High Demand Job Skill Training Equipment \$ 12,500,000;

(12) Commission on Higher Education--Technology-Public Four-Year Institutions, Two-Year Institutions, and State Technical Colleges as provided in Section 59-150-356 \$ 8,000,000;

(13) Commission on Higher Education--SREB Program and Assessments \$ 236,195;

(14) Department of Education--Instructional Materials \$ 20,000,000;

(15) Department of Alcohol and Other Drug Abuse Services--Gambling Addiction Services \$ ~~50,000~~ **100,000**;

(16) Department of Education--School Bus Lease/Purchase \$ 19,363,280; and

(17) Department of Education--Reading Partners \$ 250,000.

Paste existing text above, then bold and underline insertions and strikethrough deletions. For new proviso requests, enter requested text above.

Agency Name:	Department Of Alcohol & Other Drug Abuse Services		
Agency Code:	J200	Section:	37

FORM E – AGENCY COST SAVINGS AND GENERAL FUND REDUCTION CONTINGENCY PLAN

TITLE	Agency Cost Savings and General Fund Reduction Contingency Plan
--------------	---

AMOUNT	\$359,495
---------------	-----------

What is the General Fund 3% reduction amount? This amount should correspond to the reduction spreadsheet prepared by EBO.

ASSOCIATED FTE REDUCTIONS	The agency has elected to reduce funding equally through all cost centers allocated to operating expenses and contractual costs to minimize the effect on personnel costs. Therefore, we do not anticipate a reduction in the number of FTEs.
----------------------------------	---

How many FTEs would be reduced in association with this General Fund reduction?

PROGRAM / ACTIVITY IMPACT	The General Fund is associated with every facet of the agency. These funds support personnel, employer contributions (benefits), and operating costs for the agency's staff. In addition, the General Fund provides aid to other state agencies, local salary supplements for the county alcohol and drug abuse authorities, and aid to entities for treatment, prevention, and intervention services. These funds also are used to support medication-assisted treatment (MAT) programs, as well as providing for a medical director, establishment of drug courts, enhancement of collegiate recovery programs, distribution of medication and ancillary services, and development of MAT infrastructure for the county authorities.
----------------------------------	--

What programs or activities are supported by the General Funds identified?

SUMMARY	If the 3% General Fund reduction is mandated, DAODAS' decrease would amount to \$359,495. DAODAS would make reductions equally among the funded cost centers to minimize the effect on personnel and service delivery. Such actions as renegotiating contracts, evaluating ways to improve efficiency and embrace technology, reducing outsourcing, analyzing reductions in operating costs, and reducing training/travel are cost-efficient tactics that could be employed to limit the effect (if any) of reductions in the treatment, prevention, and intervention services provided through our local behavioral healthcare providers. The methodology used to calculate the reduction was 3% of the General Fund dollars allocated to DAODAS and to each county alcohol and drug abuse authority.
----------------	--

Please provide a detailed summary of service delivery impact caused by a reduction in General Fund Appropriations and provide the method of calculation for anticipated reductions. Agencies should prioritize reduction in expenditures that have the least significant impact on service delivery.

AGENCY COST SAVINGS PLANS

In the past three years, DAODAS leadership has reviewed the agency's mission and organizational alignment of personnel and assigned tasks. The agency also evaluated the functionality of positions with the goal of promoting the most efficient means of improving availability and quality of a continuum of substance use services for the citizens of South Carolina. For example, in SFY19-20, a vacant adolescent services grant position and grant coordinator/planner position were not filled, with the tasks being reassigned among the treatment team, absorbing a salary of over \$130,000. DAODAS anticipates the reassignment of additional tasks and positions through employee attrition and proper succession planning to improve the agency's efficiency.

In addition, the use of specialized graduate assistants has been incorporated to produce cutting edge analysis and research for the agency at a nominal cost, resulting in savings of \$50,000 or more for highly trained personnel.

The implementation of the state-of-the-art Grant Management System will consolidate various systems and tasks resulting in over \$85,000 saving due to maintenance reduction or elimination of systems and staff reassignment.

What measures does the agency plan to implement to reduce its costs and operating expenses by more than \$50,000? Provide a summary of the measures taken and the estimated amount of savings. How does the agency plan to repurpose the savings?

Agency Name:	Department Of Alcohol & Other Drug Abuse Services		
Agency Code:	J200	Section:	37

FORM F – REDUCING COST AND BURDEN TO BUSINESSES AND CITIZENS

TITLE	Continued Consolidation of Tasks and Systems
--------------	--

Provide a brief, descriptive title for this request.

EXPECTED SAVINGS TO BUSINESSES AND CITIZENS	Increased efficiency of the agency's internal processes and procedures
--	--

What is the expected savings to South Carolina's businesses and citizens that is generated by this proposal? The savings could be related to time or money.

FACTORS ASSOCIATED WITH THE REQUEST	Mark "X" for all that apply:	
	<input type="checkbox"/>	Repeal or revision of regulations.
	<input checked="" type="checkbox"/>	Reduction of agency fees or fines to businesses or citizens.
	<input type="checkbox"/>	Greater efficiency in agency services or reduction in compliance burden.
	<input checked="" type="checkbox"/>	Other

METHOD OF CALCULATION	<p>The calculation of the expected savings was based on the comparison of salary expenses minus the salary enhancement for additional duties, which results in personnel and fringe savings and a reduction in operating costs. The consolidation of tasks and positions equates to more efficient operations and cost savings of more than \$50,000.</p> <p>The implementation of a Grants Management System which supports the full grant lifecycle, unify disparate data sources, files and processes. This initiative would improve the agency's ability to manage grant applications through competitive procurement process, provide programmatic, fiscal, and technical assistance to sub-recipients. The Grant Management System will expand the data capture and capacity, improve our analysis and ability to make more informed decisions resulting in great efficiency and cost saving. By unifying different data sources and files, the department will realize saving in time and cost of maintenance of various system over time of \$25,000. Also, less staff needed to complete various tasks will lead to savings of at least one FTE (\$60,000).</p>
------------------------------	--

Describe the method of calculation for determining the expected cost or time savings to businesses or citizens.

REDUCTION OF FEES OR FINES	NA
-----------------------------------	----

Which fees or fines does the agency intend to reduce? What was the fine or fee revenue for the previous fiscal year? What was the associated program expenditure for the previous fiscal year? What is the enabling authority for the issuance of the fee or fine?

REDUCTION OF REGULATION	NA
--------------------------------	----

Which regulations does the agency intend to amend or delete? What is the enabling authority for the regulation?

	<p>In the past three years, DAODAS leadership has reviewed the agency's mission and organizational alignment of personnel and assigned tasks. The agency also evaluated the functionality of positions with the goal of promoting the most efficient means of improving availability and quality of a continuum of substance use services for the citizens of South Carolina. For example, in SFY19-20, a vacant adolescent services grant position and grant coordinator/planner position were not filled, with the tasks being reassigned among the treatment team, absorbing a salary of over \$130,000.</p> <p>In addition, the use of specialized graduate assistants has been incorporated to produce cutting-edge analysis and research for the agency at a nominal cost, resulting in savings of \$50,000 or more for highly trained personnel.</p> <p>The implementation of the state-of-the-art Grant Management System will consolidate various systems and tasks resulting in over \$85,000 in savings due to maintenance reduction or elimination of systems and staff reassignment.</p>
--	---

SUMMARY

Provide an explanation of the proposal and its positive results on businesses or citizens. How will the request affect agency operations?